

# Policy Analysis of Post-disaster Reconstruction in Flood-stricken Areas

## -- Take Weihui City of Henan Province as an Example

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### Abstract

**The formulation of public policy itself is a process from discovering social problems to solving them through the introduction of policies, which itself plays a role in serving the public and alleviating social contradictions. This is particularly evident in the formulation of government policies after disasters. This paper takes the Post-disaster reconstruction plan of Weihui City government of Henan Province as an example to analyze the specific content, formulation process, problems exposed in the implementation process and the final results of this emergency plan.**

### Keywords

**Public Policy Making; Policy Implementation; Post-disaster Reconstruction; With the Person This.**

## 1. Policy Background

Weihui city of Henan Province, located in the north of Henan province, is a county-level city under the jurisdiction of Xinxiang City. It is located at the intersection of Weihe River and East Mengjiangnu River. From July 17 to 24, 2021, the area of Weihui city suffered a series of heavy rains, with an average rainfall of 550mm and an estimated water yield of 185 million cubic meters. The water level of the Weihui section of the Weihe River is far higher than the warning level, and has been high. At the same time, the right dike of the Weihui Communist canal burst and discharged into the urban area, which formed continuous precipitation and poor drainage, resulting in serious urban waterlogging, and urban residents were forced to move. With the help of all sectors of society, weihui people have been able to overcome difficulties and solve the problem of urban waterlogging, but the safety of life and property of urban residents and township residents in the downstream area of flood discharge has been greatly damaged, public infrastructure has been destroyed, and the area under the jurisdiction is a mess of waste. In this case, how the government should do a good job of Post-disaster resettlement of the affected people has become an urgent problem, this serious social problem induced the government emergency plan.

## 2. Policy Making

For the formulation of Post-disaster reconstruction plans in disaster areas, Weihui Municipal Party Committee and Weihui Municipal government jointly acted as official decision makers, and the social issue of Post-disaster construction in flood stricken areas became the policy object, prompting the Municipal Party Committee and government to speed up the introduction of emergency plans. When making reconstruction policies, the county-level leaders should first analyze the current social situation that the Flood-stricken areas are in urgent need of reconstruction. First of all, it is necessary to define this social problem. We know that the occurrence of floods is a sudden natural disaster, which can not be solved quickly due to some

human factors, and has brought impact to the normal life of residents, so the Post-disaster reconstruction of residents has become a severe social problem. Therefore, weihui municipal government under the leadership of the spirit of the municipal party committee as a whole, the government meeting, through the preliminary proposal, and then to evaluate the rationality of the emergency response plan, finally meeting an emergency plan in the final, issued by the "weihui municipal reconstruction policy research, project advancing and the affected people living security work plan of the notice to countryside (town) people's government, the municipal government departments, Enterprises and stationed in each unit, and requires subordinate units combined with the actual, seriously comply with the implementation.

### 3. Policy Implementation

#### 3.1. Working Principles

In order to earnestly implement the Post-disaster reconstruction work deployment of the Municipal Party Committee and the Municipal government, all subordinate departments should strictly follow the requirements of the "Overall Work Plan of Accelerating Post-disaster Reconstruction in Weihui City", and earnestly do a good job in the Post-disaster reconstruction policy research, project promotion and basic living guarantee of the affected people in Our city. While implementing policies well, relevant departments should enhance the feasibility and scientific nature of policy implementation according to relevant guiding principles in documents. The guiding principles mainly include:

1. Adhere to overall planning, emergency planning. We should make overall arrangements and make plans in advance, focus on emergency response and take a long-term view, make rational arrangements and implement them step by step, and make overall plans for recovery, reconstruction and long-term development.
2. Giving top priority to people's wellbeing and ensuring basic needs We will do a good job in the recovery and reconstruction of the disaster-hit people and the handling of their aftermath in accordance with the principle of scattered resettlement, supplemented by centralized resettlement, and effectively protect their fundamental interests. Priority should be given to the restoration and reconstruction of infrastructure, public service facilities and urban and rural housing that are closely related to the basic livelihood of the people. At the same time, emphasis should be placed on the harvesting of autumn crops, so as to ensure the normal production and life order of township residents as soon as possible. We will always put people first in our work, put people's interests first, and work as a government that truly serves the people.
3. Adhere to government-led and multi-party participation. We should give full play to the leading role of the government and the principal role of the people, promote the spirit of self-reliance and hard work and the traditional virtue of providing assistance when one party is in difficulty, and mobilize the enthusiasm of officials, the public, social organizations, enterprises and other parties to jointly promote Post-disaster reconstruction.

Adhere to planning first, scientific reconstruction. We will comprehensively and accurately verify the situation and formulate master plans and special programs for Post-disaster reconstruction. We will scientifically determine the objectives, tasks and timing of recovery and reconstruction work in various fields, prevent low-standard, repetitive and disorderly construction, and improve our comprehensive capacity for flood control and disaster relief. Ensure the procedural implementation of policies, maintain the authority of the government, so that the public more convincing.

### 3.2. Work Tasks

The plan also gives the specific work requirements of the emergency plan, which is made from the specific situation of the current disaster area, to truly solve the difficulties of the people. These requirements fall into three broad categories:

1. The first part is mainly about in-depth research on Post-disaster reconstruction policies and strengthening benchmarking learning. In-depth analysis the aggregation state, provincial, municipal relevant policies, system combing related emergency policy document, starting from the existing policy documents from relevant successful experience, focus on raising the ability of disaster prevention and mitigation, major infrastructure and public facilities reconstruction, municipal engineering, hydraulic engineering, the social livelihood of the people in the areas of planning project, Actively strive for more policies and funds to support the city's Post-disaster reconstruction work. At the same time, in light of local conditions, we will effectively link the 14th Five-Year Plan, territorial space plan and industry plan, carry out policy research in various fields, clarify the development direction of each field, promote the implementation of inclusive and functional policies, and truly play the leading role of planning and policy support in Post-disaster reconstruction.

2. The second part is mainly about fast project planning, which is an important part of the project construction of reconstruction work. The first is to do a good job in the project planning, not only based on the current, do a good job in the water damage project repair project planning, but also look at the long-term, do a good job in the flood control capacity to improve the overall credibility of the project; The second is classified guidance, according to the disaster damage situation of the project, classified guidance, precise policy, based on the difficulties and problems of the project itself, timely follow-up, according to local conditions, precise policy, overall promotion of project construction. We will strengthen scheduling and analysis of progress of major projects, and track and analyze the impact of disasters on investment, operation and project construction in key areas, industries and regions. Then there is the struggle to do a good job of security. To coordinate actively, strengthen the construction of project labor, life and construction materials such as security, coordinate building materials supply, transport, security, construction organization, municipal and other issues, to ensure the project of water supply, power supply, power, gas supply, strengthening elements such as land, energy, environmental capacity to support, strengthen to raise the deployment. At the same time, we should pay attention to the window period of financial fund support, actively strive for special funds, further expand the financing channels for Post-disaster reconstruction projects, inject vitality into project construction, and win more financial support for project construction and disaster relief. Finally, we should coordinate and promote the construction of major projects and improve the working mechanism of project coordination and promotion. On the premise of epidemic prevention and control and ensuring the quality and safety of projects, we will spare no effort to speed up the construction of major projects, such as central government investment projects, key provincial and municipal projects, and local government special bond projects, to ensure that annual targets and tasks are fully fulfilled.

3. The third part is specifically related to the disaster relief work arrangement of the affected people, effectively ensure the basic life of the affected people. Relevant government departments should set up special lines for receiving materials, and specially-assigned persons should be responsible for docking materials donation information and route guidance, so as to ensure that donated materials are received and put in place to ensure that all materials are received. Further strengthen the management and dispatching of materials to ensure the safety of materials distribution. In addition to doing a good job of material docking work, the relevant departments should also be scientific deployment, ensure supply. Strictly implement the procurement plan of the Flood Control and Drought Relief Headquarters, and fully guarantee all kinds of emergency supplies. The disaster victims were provided with food, drinking water,

rice, flour, oil, vegetables and other living materials in a timely manner to meet the needs of the resettlement sites for tents, bedding, daily chemical hygiene products and other materials. In the Post-disaster reconstruction stage, enterprises and disaster-hit organs and institutions will be provided with generators, drainage equipment, garbage transportation equipment and other materials to comprehensively guarantee Post-disaster reconstruction work.

#### 4. Policy Evaluation

Through the weihui city government issued the emergency plan analysis, the release of the plan is a great scientific and feasible. Of course, there is no denying that the Post-disaster reconstruction work under the leadership of the government has indeed achieved considerable success.

1. Firstly, more and more funds are allocated and donated by the higher authorities. Financial institutions have launched more credit and insurance products that can be selected by individuals and groups.

2. Secondly, the urban water operation is gradually completed, dredging and cleaning work orderly, urban water, electricity, public transport and communication facilities gradually return to normal, the overall order of the city gradually return to normal.

3. Then the government for the people, individual businesses and enterprises and institutions of compensation relief gradually began to be issued, relief materials are also in accordance with certain principles of reasonable and timely release, to ensure the minimum living needs of the affected people; At the same time, production and education activities in Weihui area have gradually returned to normal, the staff of enterprises and institutions have also returned to work, weihui No. 1 middle school, senior middle school and other primary and secondary schools have gradually resumed normal teaching.

4. Finally, the disaster relief work in rural areas and mountainous areas is being carried out in an orderly manner. The damaged roads and other public facilities are being repaired actively. Disaster-affected people were moved in a timely manner, and disaster-affected relief funds and supplies were distributed to people in townships and mountainous areas on a household basis. However, based on the information I collected and the reality of daily life, the government still exposed some problems in the Post-disaster reconstruction work, and there is still room for improvement, including the following points:

1. The government's financial support is still in short supply, and there are still unreasonable problems in structure and object in the specific distribution of funds. In the early stage, weihui municipal government received superior fund support which could not meet the actual demand of normal distribution and had few financing channels. In money at the same time extend credentials in the object is "loose" and "strict", in some places to relax on the affected object qualification review, some did not meet the conditions of residents to occupied by overstating, understating the funding, but really difficult people cannot receive timely compensation, which is caused the money belongs to the unreasonable distribution, However, in some areas, the payment of funds is carried out in accordance with the conditions of receipt rigidly, without knowing how to be flexible, and also without effectively protecting the interests of the people.

2. There are problems of low efficiency and form in the reconstruction of public infrastructure and urban sanitation. The cleaning and dredging of urban areas, disinfection and elimination work in some urban areas is poor, did not really kill the health and safety hazards, nearby residents have to spontaneously carry out multiple disinfection, which is the dereliction of duty of urban sanitation staff. However, in the restoration and reconstruction of public infrastructure, especially in mountainous areas, the rush repair of roads and electricity is inefficient and not timely.

3. Some grass-roots leaders, staff dereliction of duty, have the wrong tendency to formalism. In urban and township areas, there are individual cadres irresponsible behavior, there are some cadres did not go to the flood front line guidance work, without permission to leave their posts. Even some staff only do superficial, failed to truly discover the difficulties and needs of the people.

## 5. Summary

To sum up, weihui Municipal government's guidance for Post-disaster reconstruction work is fruitful, which has solved some problems for the people and helped them to tide over difficulties, reflecting the scientific nature of government policy formulation, high efficiency and firmness of policy implementation. Of course, the government still has some problems in policy implementation and overall spiritual guidance, which can be corrected through supervision and evaluation in the later stage and can be used as a reference for the government's next work. As a witness of the flood in Weihui city, I am satisfied with the government's Post-disaster reconstruction work. I hope that the government can pay more attention to people's livelihood and take care of people's livelihood in policies. Relevant government employees can be more firmly committed to serving the people, and strive to deliver practical benefits to the people. As a weihui, I also sincerely hope that my hometown can recover from the flood as soon as possible, can build a civilized rule of law, fair and beautiful city in the future!

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